

REPUBLIC OF SOUTH AFRICA

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# NATIONAL ROAD TRAFFIC AMENDMENT BILL

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*(As introduced in the National Assembly (proposed section 76); explanatory summary of  
Bill and prior notice of its introduction published in Government Gazette No. 43201  
of 3 April 2020)*  
*(The English Text is the official text of the Bill)*

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(MINISTER OF TRANSPORT)

## GENERAL EXPLANATORY NOTE:

[                    ]     Words in bold type in square brackets indicate omissions from existing enactments.

                         Words underlined with a solid line indicate insertions in existing enactments.

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# BILL

To amend the National Road Traffic Act, 1996, so as to insert new definitions and to amend others; to provide for the suspension and cancellation of the registration of an examiner for driving licences or an examiner of vehicles, if such person has been convicted of an offence listed in Schedule 1 or 2 of the Criminal Procedure Act, 1977 (Act No. 51 of 1977), or has a direct or indirect conflict of interest; to provide for the registration and grading of training centres; to further provide for the registration of manufacturers, builders, body builders, importers and manufacturers of number plates, including manufacturers of reflective sheeting for number plates, suppliers of blank number plates, suppliers of reflective sheeting for number plates, embossers of number plates, weighbridge facilities, manufacturers of microdots, suppliers of microdots and microdot fitment centres; to extend the right to appeal to a manufacturer of blank number plates, manufacturer of reflective sheeting for number plates, supplier of blank number plates, supplier of reflective sheeting for number plates, embosser of number plates, weighbridge facility, manufacturer of microdots, supplier of microdots and microdot fitment centres; to require a provincial Department responsible for transport or local authority to register a driving licence testing centre before operating as a driving licence testing centre; to further provide for the appointment of inspectorate of manufacturers, building, body builders, importers, including inspectorates of number plates, microdots and weighbridge facilities; to provide for the surrender of a driving licence by a holder of a driving licence and the re-issuing of a different category of a licence on request to the chief executive officer; to prohibit the wilful or negligent issuing of a learner's licence or authorising the issue of a learner's licence, endorsing or failure to endorse a learner's licence, or to produce, print or manufacture any document similar to a learner's licence, contrary to Chapter IV of the National Road Traffic Act, 1996; to prohibit the use of unauthorised aid during a test for a learner's licence or a driving licence test, and the disqualification therefor; to provide for the registration and grading of driving school instructors; to provide for the registration and grading of driving schools; to further prohibit and reduce the limit of alcohol in a specimen of blood taken from any part of the body; and to provide for matters connected therewith.

**B**E IT ENACTED by the Parliament of the Republic of South Africa, as follows:—

**Amendment of section 1 of Act 93 of 1996, as amended by section 1 of Act 8 of 1998, section 1 of Act 21 of 1999 and section 1 of Act 64 of 2008**

1. Section 1 of the National Road Traffic Act, 1996 (hereinafter referred to as the principal Act), is hereby amended—

- (a) by the substitution for the definition of “ambulance” of the following definition:
- “**ambulance**” means a motor vehicle that is—
- (a) appropriately equipped, designed or adapted solely for the purpose of providing emergency care and conveyance of patients;
- (b) owned by an Emergency Medical Service as contemplated in the Emergency Medical Services Regulations, 2016, as amended; and
- (c) registered as an ambulance in terms of this Act;”;
- (b) by the insertion after the definition of “authorised officer” of the following definition:
- “**body builder**” means any person who builds and fits new bodies on chassis or chassis cabs, or modifies motor vehicles;”;
- (c) by the substitution for the definition of “builder” of the following definition:
- “**builder**” means any person who manufactures or assembles motor vehicles in whole or in part from used components[, or modifies motor vehicles using new or used components];”;
- (d) by the insertion after the definition of “driving licence testing centre” of the following definitions:
- “**driving school**” means any person who has been registered in terms of this Act to conduct or offer instruction or training in the operation of motor vehicles in preparation of an applicant for examination to obtain a learner’s licence, provisional driving licence, driving licence or professional driving permit in terms of this Act;
- “**ECE regulations**” means the United Nations Economic Commission for Europe Regulations;”;
- (e) by the insertion after the definition of “edge of the roadway” of the following definitions:
- “**embosser of number plates**” means any person who is registered to emboss an allocated licence number or a motor trade number of a motor vehicle on a blank number plate for the purpose of selling such number plate;
- “**emergency services**” means emergency medical services provided by an organ of state or private body, disaster management services, fire and emergency services, traffic officers, traffic warden, members of the South African Police Services, metropolitan police department, municipal police department, members of the South African National Defence Force or the national Department of Health;
- “**emergency vehicle**” means a fire-fighting vehicle, fire-fighting response vehicle, rescue vehicle, ambulance, emergency medical response vehicle, a vehicle driven by a traffic officer in the execution of his or her duties, a vehicle driven by a member of the South African Police Service in the execution of his or her duties or a vehicle driven by a member of a metropolitan police department or municipal police service in the execution of his or her duties, both defined in the South African Police Service Act, 1995 (Act No. 68 of 1995), and a vehicle driven by a person engaged in civil protection as contemplated in the Disaster Management Act, 2002 (Act No. 57 of 2002);”;
- (f) by the insertion after the definition of “examiner of vehicles” of the following definition:
- “**fire-fighting response vehicle**” means a vehicle operated by a person rendering a “service” as defined in section 1 of the Fire Brigade Service Act, 1987 (Act No. 99 of 1987);”;
- (g) by the insertion after the definition of “importer” of the following definition:
- “**incident**” means an extraordinary condition or event which results in a reduction in road capacity or creates a hazard for road users for a

- sustained period of time, which includes a minor accident, shoulder or lane obstruction, rail or aviation accident, leakage or spilled load;”;
- (h) by the insertion after the definition of “inspector of licences” of the following definitions:
- “**‘inspectorate of driving licence testing centres’** means a person, an authority or an organisation appointed in terms of section 11; 5  
**‘inspectorate of driving schools’** means a person, authority or an organisation appointed as such in terms of section 28G;  
**‘inspectorate of manufacturers, builders, body builders and importers’** means a person, an authority or an organisation appointed as such in terms of section 7; 10  
**‘inspectorate of testing stations’** means any person, authority or organisation appointed in terms of section 41;”;
- (i) by the substitution for the definition of “instructor” of the following definition: 15  
“**‘instructor’** means any person registered and graded as an instructor in terms of section 28B;”;
- (j) by the insertion after the definition of “manufacturer” of the following definitions: 20  
“**‘manufacturer of blank number plates’** means any person or an organisation who is registered to manufacture blank number plates for purposes of embossing an allocated licence number or a motor trade number of a motor vehicle;  
**‘manufacturer of microdots’** means any person or an organisation registered in terms of section 5K to manufacture microdots;”;
- (k) by the insertion after the definition of “manufacturer of number plates” of the following definition: 25  
“**‘manufacturer of reflective sheeting’** means any person or an organisation who is registered to manufacture reflective sheeting for purposes of manufacturing blank number plates;”;
- (l) by the insertion after the definition of “medical practitioner” of the following definitions: 30  
“**‘medical rescue vehicle’** means a motor vehicle owned by an Emergency Medical Service as contemplated in the Emergency Medical Services Regulations, 2016, as amended and registered as a medical rescue vehicle in terms of this Act; 35  
**‘medical response vehicle’** means a motor vehicle owned by an Emergency Medical Service as contemplated in the Emergency Medical Services Regulations, 2016, as amended and registered as a medical response vehicle in terms of this Act; 40  
**‘microdot’** means a micro-particle with a diameter smaller than 1,8 mm which bears a unique optically readable microdot identifier of which the content and structure complies with the specifications SANS 534-1 and is legible with equipment that magnifies the text 60 times;  
**‘microdot fitment centre’** means any person or organisation registered in terms of section 5K to fit microdots on vehicles;”;
- (m) by the insertion after the definition of “Minister” of the following definition: 45  
“**‘model regulations’** means the United Nations Recommendations on the Transport of Dangerous Goods Model Regulations, 2015;”;
- (n) by the substitution for the definition of “motor vehicle” of the following definition: 50  
“**‘motor vehicle’** means any self-propelled vehicle, and includes—  
(a) a trailer; and  
(b) a vehicle having pedals and an engine or an electric motor as an integral part thereof or attached thereto and which is designed or adapted to be propelled by means of such pedals, engine or electric motor, or both such pedals **[and]**, engine or electric motor, but does not include— 55  
(i) any vehicle propelled by electrical power derived from storage batteries and which is controlled by a pedestrian; **[or]** 60  
(ii) any vehicle with a mass not exceeding 230 **[kilograms]** kg and specially designed and constructed, and not merely

- adapted, for the use of any person suffering from some physical defect or disability and used solely by such person; or
- (iii) a pedal cycle having pedals and an engine or an electrical motor as an integral part thereof with a maximum design speed not exceeding 45 km/h; 5
- (o) by the insertion after the definition of “motor vehicle” of the following definition:  
“‘NaTIS officer’ means a person who has been appointed and registered in terms of sections 3A and 3C, respectively;” 10
- (p) by the insertion after the definition of “park” of the following definition:  
“‘Passenger Rail Agency of South Africa’ means the company established in terms of section 22 of the Legal Succession to the South African Transport Services Act, 1989 (Act No. 9 of 1989);”
- (q) by the substitution for the definition of “pedal cycle” of the following definition: 15  
“‘pedal cycle’ means—  
 (a) any bicycle or tricycle designed for propulsion solely by means of human power; or  
 (b) any bicycle or tricycle with operable pedals and an electric motor with a total weight that does not exceed 30kg: Provided that the electric motor may not be capable of propelling the bicycle or tricycle unassisted at a speed not exceeding 25km/h;” 20
- (r) by the insertion after the definition of “province” of the following definition:  
“‘provincial inspectorate’ means a person or an organisation appointed in terms of section 11A;” 25
- (s) by the substitution for the definition of “reserve traffic warden” of the following definition:  
“‘reserve traffic warden’ means a [person] traffic warden who has been declared a peace officer by the Minister of Justice in terms of section 334 of the Criminal Procedure Act, 1977 (Act No. 51 of 1977), and has been appointed as a reserve traffic [officer] warden by the chief executive officer or the MEC, as the case may be, on a temporary basis for a specific period;” 30
- (t) by the insertion after the definition of “South African Bureau of Standards” of the following definition:  
“‘standard’ means any code of practice, compulsory specification, specification, standard or standard method adopted by the South African Bureau of Standards, as defined in section 1 of the Standards Act, 2008 (Act No. 8 of 2008), or adopted by the International Standard Organisation;” 40
- (u) by the insertion after the definition of “stop” of the following definitions:  
“‘supplier of blank number plates’ means a person, an authority or an organisation registered to supply blank number plates for purposes of embossing an allocated licence number of a motor vehicle or a motor trade number of a motor vehicle;  
‘supplier of microdots’ means a person, an authority or an organisation registered in terms of section 5K for the purpose of supplying microdots;  
‘supplier of reflective sheeting’ means a person, an authority or an organisation registered to supply reflective sheeting for blank number plates for purposes of embossing an allocated licence number or a motor trade number of a motor vehicle;” 45 50
- (v) by the substitution for the definition of “testing station” of the following definition:  
“‘testing station’ means a testing station registered in terms of section 39 to examine and test a motor vehicle;” and 55
- (w) by the insertion after the definition of “verge” of the following definition:  
“‘weighbridge facility’ means a facility with a mass measuring apparatus and is registered in terms of section 5E to determine the tare of a motor vehicle;”. 60

**Amendment of section 3A of Act 93 of 1996, as inserted by section 2 of Act 21 of 1999 and amended by section 2 of Act 64 of 2008**

2. Section 3A of the principal Act is hereby amended—
- (a) by the deletion in subsection (1)(a) of the word “and” at the end of subparagraph (iv); 5
  - (b) by the substitution in subsection (1)(a) for the comma at the end of subparagraph (v) of a semi-colon;
  - (c) by the addition in subsection (1)(a) of the following subparagraph:  
     “(vi) NaTIS officer,”;
  - (d) by the deletion in subsection (1)(b) of the word “and” at the end of subparagraph (iv); 10
  - (e) by the substitution in subsection (1)(b) for the comma at the end of subparagraph (v) of a semi-colon;
  - (f) by the addition in subsection (1)(b) of the following subparagraph:  
     “(vi) NaTIS officer,”; 15
  - (g) by the deletion in subsection (1)(c) of the word “and” at the end of subparagraph (ii);
  - (h) by the substitution in subsection (1)(c) for the comma at the end of subparagraph (iii) of a semi-colon;
  - (i) by the addition in subsection (1)(c) of the following subparagraph: 20  
     “(iv) NaTIS officer,”; and
  - (j) by the substitution in subsection (3) for paragraph (a) of the following paragraph:  
     “(a) No person shall be appointed under subsection (1) as an authorised officer or a NaTIS officer unless he or she has been graded and registered in the prescribed manner.”. 25

**Amendment of section 3B of Act 93 of 1996, as inserted by section 2 of Act 21 of 1999**

3. Section 3B of the principal Act is hereby amended—
- (a) by the substitution for the heading of the following heading: 30  
     “**Application for registration as inspector of licences, examiner of vehicles, examiner for driving licences [or], traffic officer, traffic warden or NaTIS officer**”;
  - (b) by the deletion in subsection (1) of the word “or” at the end of paragraph (c);
  - (c) by the substitution in subsection (1) for the comma at the end of paragraph (d) 35  
     of a semi-colon; and
  - (d) by the addition in subsection (1) of the following paragraphs:  
     “(e) a traffic warden; or  
     (f) a NaTIS officer,”.

**Amendment of section 3C of Act 93 of 1996, as inserted by section 2 of Act 21 of 1999** 40

4. Section 3C of the principal Act is hereby amended—
- (a) by the substitution in subsection (2) for paragraph (a) of the following paragraph:  
     “(a) an examiner of vehicles if he or she, or through his or her spouse or partner, has or acquires a direct or indirect financial interest in the manufacturing, selling, rebuilding, repairing or modifying of motor vehicles;[or]”; 45
  - (b) by the substitution in subsection (2) for the colon at the end of paragraph (b) of a semi-colon; and 50
  - (c) by the addition in subsection (2) of the following paragraph:  
     “(c) a traffic officer, traffic warden or NaTIS officer, if he or she, or through his or her spouse or partner, has or acquires a direct or indirect financial interest in a road transport services business”.

**Amendment of section 3D of Act 93 of 1996, as inserted by section 2 of Act 21 of 1999**

5. Section 3D of the principal Act is hereby amended—
- (a) by the substitution for the heading of the following heading: 5  
 “**Minimum requirements for registration as inspector of licences, examiner of vehicles, examiner for driving licences [and], traffic officer and traffic warden**”;
  - (b) by the substitution in subsection (1) for the words preceding paragraph (a) of the following words: 10  
 “The minimum requirements for registration as an inspector of licences, an examiner of vehicles, an examiner for driving licences [**or**], a traffic officer or a traffic warden, as the case may be, shall be that the applicant—”;
  - (c) by the substitution in subsection (1) for paragraph (a) of the following paragraph: 15  
 “(a) has obtained an appropriate [**diploma**] qualification at a training centre approved by the Shareholders Committee;” and
  - (d) by the substitution in subsection (2) for the words preceding paragraph (a) of the following words: 20  
 “The [**diploma**] qualification referred to in subsection (1)(a) shall—”.

**Amendment of section 3E of Act 93 of 1996, as inserted by section 2 of Act 21 of 1999**

6. Section 3E of the principal Act is hereby amended—
- (a) by the substitution in subsection (1) for the words preceding paragraph (a) of the following words: 25  
 “The inspectorate of driving licence testing centres or the inspectorate of testing stations, respectively, may for the period that it deems fit and in the manner prescribed, suspend or cancel the registration of an examiner for driving licences [,] or an examiner of vehicles, if—”;
  - (b) by the deletion in subsection (1) of the word “or” at the end of subparagraph (c); 30
  - (c) by the substitution in subsection (1) for the fullstop at the end of paragraph (d) of a semi-colon;
  - (d) by the addition in subsection (1) of the following paragraphs: 35  
 “(e) such person has been convicted of an offence listed in Schedule 1 or 2 to the Criminal Procedure Act, 1977 (Act No. 51 of 1977);  
 (f) such person holds or acquires a direct or indirect financial interest in a road transport services business, the nature and extent of which may be prescribed by the Minister;  
 (g) an examiner of vehicles holds or acquires a direct or indirect financial interest in the manufacturing, selling, rebuilding, repairing or modifying of motor vehicles, the nature and extent of which may be prescribed by the Minister; or 40  
 (h) the examiner for driving licences holds or acquires a direct or indirect financial or other related interest in any driving school or in the training, instruction or supervision of learner drivers, the nature and extent of which may be prescribed by the Minister.”; and 45
  - (e) by the substitution for subsection (2) of the following subsection: 50  
 “(2) The chief executive officer may for the period that he or she deems fit and in the manner prescribed, suspend or cancel the registration of a traffic officer or inspector of licences if—  
 (a) any of the circumstances referred to in subsection (1)(a) to (h) exist; or  
 (b) the inspector of licences or traffic officer, as the case may be, holds or acquires a direct or indirect financial or other related interest in any testing station, driving school or in the training, instruction or supervision of learner drivers, the nature and extent of which may be prescribed by the Minister.”. 55



**Amendment of section 3I of Act 93 of 1996, as inserted by section 2 of Act 21 of 1999**

7. Section 3I of the principal Act is hereby amended by the addition of the following paragraph:

“(q) if he or she is satisfied, on reasonable grounds and subject to verification by the traffic officer, that a motor vehicle—

- (i) was in the past issued with a notice to discontinue operation in terms of section 44(1) and such notice was not complied with;
- (ii) is being operated on a public road by a driver who is not a holder of a valid driving licence;
- (iii) is being operated on a public road by a driver who is not a holder of a valid professional driving permit; or
- (iv) is being operated by a person without the necessary operating licence or permit or contrary to the conditions thereof,

may impound the vehicle pending the investigation and prosecution of that person for an offence in terms of any applicable law.”.

**Substitution of section 3L of Act 93 of 1996, as inserted by section 2 of Act 21 of 1999**

8. The following section is hereby substituted for section 3L of the principal Act:

**“Training centre to be registered**

**3L.** A provincial department responsible for transport or a local authority shall not offer authorised officer qualifications unless it has been approved, registered and graded as a training centre in terms this Act.”.

**Insertion of sections 3M, 3N and 3O in Act 93 of 1996**

9. The following sections are hereby inserted in the principal Act after section 3L:

**“Application for registration of training centre**

**3M.** (1) A provincial department responsible for transport or a local authority desiring to offer qualifications for authorised officers shall apply in the prescribed manner to the Shareholders Committee for registration as a training centre.

(2) A training centre may, on the prescribed conditions, be approved, registered and graded to offer qualifications for traffic officers, examiners for driving licences, examiners of vehicles or traffic wardens or a combination thereof.

(3) A provincial department responsible for transport or a local authority shall not offer qualifications for authorised officers unless it has been approved, registered and graded as a training centre.

**Registration and grading of training centre**

**3N.** On receipt of an application referred to in section 3M the Shareholders Committee shall, if satisfied that, in relation to the training centre concerned, the prescribed requirements have been met, register and grade such training centre in the prescribed manner, and give notice of such registration in the *Gazette*.

**Suspension or cancellation of registration of training centre**

**3O.** The Shareholders Committee may, if a registered training centre no longer complies with the requirements referred to in section 3L, suspend the registration of that training centre for such period as it deems fit or regrade or cancel the registration, in the prescribed manner, and subject to due process of law.”.



**Amendment of section 5 of Act 93 of 1996, as substituted by section 3 of Act 8 of 1998 and amended by section 4 of Act 21 of 1999**

10. Section 5 of the principal Act is hereby amended—
- (a) by the substitution for the heading of the following heading: 5  
**“Registration of manufacturers, builders, body builders and importers [and manufactures of number plates]”;**
  - (b) by the substitution for subsection (1) of the following subsection: 10  
“(1) Every manufacturer, builder, body builder or importer must apply in the prescribed manner to the chief executive officer for registration as a manufacturer, builder, body builder or importer, as the case may be.”;  
 and
  - (c) by the substitution for subsections (4), (5) and (6) of the following subsections, respectively:
    - “(4) The chief executive officer may, in the prescribed manner, suspend for such period as he or she may deem fit, or cancel, the registration of a manufacturer, builder, body builder or importer [or manufacturer of number plates]. 15
    - (5) The [manufacturers, builders or importers] manufacturer, builder, body builder or importer referred to in subsection (1) shall, in the prescribed manner, register every motor vehicle manufactured, modified, 20  
 built or imported by him or her, before he or she distributes or sells such vehicle.
    - (6) [Manufacturers, builders and importers] A manufacturer, builder, body builder or importer shall not manufacture, build, modify, import, sell or distribute motor vehicles [except] unless registered in 25  
 accordance with the prescribed conditions.”.

**Insertion of section 5A, 5B, 5C, 5D, 5E, 5F, 5G, 5H, 5I, 5J, 5K and 5L in Act 93 of 1996**

11. The following sections are hereby inserted in the principal Act after section 5:
- “Manufacturing of blank number plates, supplying of blank number plates, manufacturing of reflective sheeting for number plates, supplying of reflective sheeting for number plates and embossing of number plates 30**
- 5A. No person, authority or organisation shall—**
- |  |    |
|--|----|
| <ul style="list-style-type: none"> <li>(a) manufacture blank number plates;</li> <li>(b) manufacture reflective sheeting for number plates;</li> <li>(c) supply blank number plates;</li> <li>(d) supply reflective sheeting for number plates; or</li> <li>(e) emboss or sell number plates,</li> </ul> | 35 |
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- unless such person, authority or organisation is registered as such 40  
manufacturer, supplier or embosser in terms of this Act.
- Application for registration as manufacturer of blank number plates, supplier of blank number plates, manufacturer of reflective sheeting for number plates, supplier of reflective sheeting for number plates and embosser of number plates 45**
- 5B. Any person, authority or organisation desiring to manufacture or supply blank number plates, desiring to manufacture or supply reflective sheeting for number plates, or desiring to emboss number plates, shall apply in the prescribed manner to the MEC concerned for registration as—**
- |  |    |
|--|----|
| <ul style="list-style-type: none"> <li>(a) a manufacturer of blank number plates,</li> <li>(b) a manufacturer of reflective sheeting for number plates;</li> <li>(c) a supplier of blank number plates;</li> <li>(d) a supplier of reflective sheeting for number plates; or</li> <li>(e) an embosser of number plates.</li> </ul> | 50 |
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**Registration of manufacturer of blank number plates, supplier of blank number plates, manufacturer of reflective sheeting for number plates, supplier of reflective sheeting for number plates and embosser of number plates**

**5C.** On receipt of the application referred to in section 5B, the MEC concerned shall, if satisfied that, in relation to the—

- (a) manufacturer of blank number plates;
- (b) manufacturer of reflective sheeting for number plates;
- (c) supplier of blank number plates;
- (d) supplier of reflective sheeting for number plates; or
- (e) embosser of number plates,

the prescribed requirements have been met, register such manufacturer, supplier or embosser in the prescribed manner, and give notice of such registration in the provincial *Gazette*.

**Suspension or cancellation of registration as manufacturer of blank number plates, supplier of blank number plates, manufacturer of reflective sheeting for number plates, supplier of reflective sheeting for number plates and embosser of number plates**

**5D.** Subject to due process of law, the MEC concerned may, if a registered—

- (a) manufacturer of blank number plates;
- (b) manufacturer of reflective sheeting for number plates;
- (c) supplier of blank number plates;
- (d) supplier of reflective sheeting for number plates; or
- (e) embosser of number plates,

no longer complies with the requirements of this Act, suspend the registration of that manufacturer, supplier or embosser for such period as he or she may deem fit or cancel the registration in the prescribed manner.

**Weighbridge facility to be registered**

**5E.** No person, authority or organisation shall operate a weighbridge facility unless such person, authority or body is registered as a weighbridge facility in terms of this Act.

**Application for registration as weighbridge facility**

**5F.** Any person, authority or organisation desiring to operate a weighbridge facility shall apply in the prescribed manner to the MEC concerned for registration as a weighbridge facility.

**Registration of weighbridge facility**

**5G.** On receipt of the application referred to in section 5F, the MEC concerned shall, if satisfied that, in relation to the weighbridge facility, the prescribed requirements have been met, register such weighbridge facility in the prescribed manner, and give notice of such registration in the provincial *Gazette*.

**Suspension or cancellation of registration of weighbridge facility**

**5H.** Subject to due process of law, the MEC concerned may, if a registered weighbridge facility no longer complies with the requirements of this Act, suspend the registration of that weighbridge facility for such period as he or she may deem fit or cancel the registration in the prescribed manner, and give notice of such cancellation in the provincial *Gazette*.

**Manufacturer of microdots, supplier of microdots and microdot fitment centres**

**5I.** No person, authority or organisation shall—

- (a) manufacture microdots;
  - (b) supply microdots; or
  - (c) operate a microdot fitment centre,
- unless such person, authority or organisation is registered as such.

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**Application for registration as manufacturer of microdots, supplier of microdots and microdot fitment centre**

**5J.** Any person, authority or organisation desiring to manufacture microdots shall apply in the prescribed manner to the MEC concerned for registration as such.

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**Registration of manufacturer of microdots, supplier of microdots and microdot fitment centre**

**5K.** On receipt of the application referred to in section 5J, the MEC concerned shall, if satisfied that, in relation to the—

- (a) manufacturer of microdots;
- (b) supplier of microdots; or
- (c) microdot fitment centre,

the prescribed requirements have been met, register such manufacturer, supplier of microdots or microdot fitment centre in the prescribed manner.

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**Suspension or cancellation of registration of manufacturer of microdots, supplier of microdots and microdot fitment centre**

**5L.** Subject to due process of law, the MEC concerned may, if a registered manufacturer of microdots, supplier of microdots or microdot fitment centre no longer complies with the requirements of this Act, suspend the registration of that manufacturer of microdots, supplier of microdots or microdot fitment centre for such period as the MEC deems fit, or cancel the registration, in the prescribed manner.”.

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**Amendment of section 6 of Act 93 of 1996, as amended by section 4 of Act 8 of 1998 and section 5 of Act 21 of 1999**

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**12.** Section 6 of the principal Act is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) Any person who is aggrieved at the refusal of the chief executive officer to register him or her as a manufacturer, builder, importer **[or]**, manufacturer of blank number plates, manufacturer of reflective sheeting for number plates, supplier of blank number plates, supplier of reflective sheeting for number plates, embosser of number plates, weighbridge facility, manufacturer of microdots, supplier of microdots and microdot fitment centre, or at the refusal of the MEC to issue an exemption permit in terms of section 81(3), or at the suspension or cancellation of his or her registration as manufacturer, builder, importer **[or]**, manufacturer of blank number plates, manufacturer of reflective sheeting for number plates, supplier of blank number plates, supplier of reflective sheeting for number plates, embosser of number plates, weighbridge facility, manufacturer of microdots, supplier of microdots, microdot fitment centre or permit holder in terms of section 81(3), or at the conditions on which or she is so registered may, within 21 days after such refusal, suspension or cancellation, or notification of the conditions on which he or she is so registered, in writing, appeal to the Shareholders Committee against such refusal, suspension, cancellation or conditions, and such person shall at the same time serve a copy of the appeal on the chief executive officer.”.

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**Amendment of section 7 of Act 93 of 1996**

13. Section 7 of the principal Act is hereby amended—

(a) by the substitution for the heading of the following heading:

“**Appointment of [inspectorate] inspectorates of manufacturers, builders [and], body builders, importers, number plates, microdots and weighbridge facilities**”; and 5

(b) by the substitution for subsections (1) and (2) of the following subsections, respectively:

“(1) The Minister may appoint a person [,] or an authority [or a body] as an inspectorate of— 10

(a) manufacturers, builders [and], body builders and importers;

(b) number plates;

(c) microdots; or

(d) weighbridge facilities.

(2) The powers and duties of the inspectorates contemplated in subsection (1) in relation to the registration and inspection of— 15

(a) manufacturers, builders [and], body builders and importers;

(b) number plates;

(c) microdots; and

(d) weighbridge facilities, shall be as prescribed.”. 20

**Substitution of section 8 of Act 93 of 1996, as substituted by section 6 of Act 21 of 1999**

14. The following section is hereby substituted for section 8 of the principal Act:

“**Driving licence testing centre to be registered** 25

**8.** A provincial department responsible for transport or a municipality shall not operate a driving licence testing centre unless such driving licence testing centre is registered and graded in terms of this Act.”.

**Amendment of section 8A of Act 93 of 1996, as inserted by section 6 of Act 21 of 1999 and amended by section 5 of Act 64 of 2008 30**

15. Section 8A of the principal Act is hereby amended—

(a) by the substitution for subsection (1) of the following subsection:

“(1) **[Any department of State or registering authority]** Any provincial department responsible for transport or registering authority desiring to operate a driving licence testing centre shall in the prescribed manner apply to the inspectorate of driving licence testing centres for approval and the registration of such testing centre.”; 35

(b) by the substitution for subsection (3) of the following subsection:

“(3) **[No department of State]** A provincial department responsible for transport or a registering authority shall not operate a driving licence testing centre unless such testing centre is registered and graded in accordance with this Act.”; and 40

(c) by the addition of the following subsection:

“(4) A driving licence testing centre may, on the prescribed conditions, apply to the inspectorate of driving licence testing centres to be registered and graded to operate a mobile facility that may test applicants for learner’s licences— 45

(a) in case of a provincial department, within the province concerned; and

(b) in case of a registering authority, within the area of jurisdiction of the registering authority concerned.”. 50

**Substitution of section 9 of Act 93 of 1996, as substituted by section 7 of Act 21 of 1999**

16. The following section is hereby substituted for section 9 of the principal Act:

**“Registration and grading of driving licence testing centres**

9. On receipt of an application referred to in section 8A, the inspectorate of driving licence testing centres shall, if satisfied that, in relation to the driving licence testing centre concerned, the prescribed requirements for the registration of such a testing centre have been met, register and grade such testing centre in the prescribed manner, and give notice of such registration and grading in the *Gazette*.”.

**Amendment of section 11 of Act 93 of 1996, as substituted by section 9 of Act 21 of 1999 and amended by section 6 of Act 64 of 2008**

17. Section 11 of the principal Act is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) The Minister shall [ **after a decision has been taken by the Shareholders Committee,**] appoint a person, an authority or a body as an inspectorate of driving licence testing centres.”.

**Insertion of section 11A in Act 93 of 1996**

18. The following section is hereby inserted in the principal Act after section 11:

**“Provincial inspectorates**

**11A.** (1) An MEC shall appoint a person or an organisation as a provincial inspectorate to conduct inspections and evaluations to ensure compliance with this Act.

(2) The Minister shall, in consultation with the relevant MEC, prescribe the powers and duties of the provincial inspectorate.”.

**Amendment of section 13 of Act 93 of 1996**

19. Section 13 of the principal Act is hereby amended—

- (a) by the substitution for the heading of the following heading:  
**“[Licence to drive, either learner’s] Learner’s licence, provisional driving licence [or] and driving licence”;**
- (b) by the substitution for the words preceding paragraph (a) of the following words:  
 “A licence authorising the driving of a motor vehicle shall be issued by a driving licence testing centre in accordance with this Chapter and shall be **[either]**—”;
- (c) by the substitution for paragraph (a) of the following paragraph:  
 “(a) a **[provisional]** licence, to be known as a learner’s licence;”;
- (d) by the deletion at the end of paragraph (a) of the word “or”; and
- (e) by the insertion after paragraph (a) of the following paragraph:  
 “(aA) a licence, to be known as a provisional driving licence; or”;

**Amendment of section 14 of Act 93 of 1996**

20. Section 14 of the principal Act is hereby amended—

- (a) by the substitution of the heading of the following heading:  
**“Prescribing, classification and extent of learner’s licence, provisional driving licence or driving licence”;** and
- (b) by the substitution for paragraph (a) of the following paragraph:  
 “(a) the category of a learner’s licence, provisional driving licence or driving licence;”.

**Amendment of section 15 of Act 93 of 1996, as amended by section 10 of Act 21 of 1999**

21. Section 15 of the principal Act is hereby amended—
- (a) by the substitution for the heading of the following heading: 5  
**“Disqualification from obtaining or holding learner’s licence, provisional licence or driving licence”;**
  - (b) by the substitution in subsection (1)(f) for subparagraph (vii) of the following subparagraph: 10  
“(vii) any other disease [**or physical defect**] which is likely to render him or her incapable of effectively driving and controlling a motor vehicle of the class to which such licence relates without endangering the safety of the public:**Provided that deafness shall not of itself be deemed to be such a defect;**”;
  - (c) by the addition in subsection (1)(f) of the following subparagraph: 15  
“(viii) physical defect which is likely to render him or her incapable of effectively driving and controlling a motor vehicle of the class to which such licence relates without endangering the safety of the public: Provided that deafness shall not of itself be deemed to be such a defect;”;
  - (d) by the substitution in subsection (1) for paragraph (g) of the following paragraph: 20  
“(g) if he or she is addicted to the use of any drug having a narcotic effect or the excessive use of intoxicating liquor and is certified as such by a medical practitioner; or”;
  - (e) by the substitution for subsection (2) of the following subsection: 25  
“(2) The chief executive officer may, if he or she deems it expedient and on such conditions as he or she may deem fit, declare that any person shall no longer be subject to any disqualification, suspension or cancellation by a competent authority referred to in subsection (1)(b), (c) or (d), respectively: Provided that in the case of any cancellation such declaration shall be subject to section 25(9).”;
  - (f) by the addition of the following subsection: 30  
“(3) The chief executive officer shall, if satisfied that the holder of the licence is competent to drive the class of motor vehicle concerned with the aid of glasses, an artificial limb or any other physical aid, issue or authorise the issuing of a new licence in the prescribed manner reflecting the conditions under which it is issued.” 35

**Insertion of section 15A in Act 93 of 1996**

22. The following section is hereby inserted in the principal Act after section 15:
- “Surrender of licence or re-issue of different category of licence”** 40
- 15A.** A person who is the holder of a driving licence who desires to—
- (a) surrender such licence; or
  - (b) be issued with a licence for another class of motor vehicle authorised by the category of licence he or she holds,
- may request the chief executive officer to cancel such licence or to issue him or her with another category of licence, as applicable.” 45

**Amendment of section 16 of Act 93 of 1996, as amended by section 11 of Act 21 of 1999**

23. Section 16 of the principal Act is hereby amended—
- (a) by the substitution in subsection (2) for the words following paragraph (b) of the following words: 50  
“shall, within a period of 21 days after having so become aware of the disqualification, submit the licence or, in the case where it is contained in an identity document as contemplated in section 18(6), that document to the chief executive officer.”; and 55



(b) by the substitution for subsection (3) of the following subsection:

“(3) When a licence is submitted in terms of subsection (2), the chief executive officer shall cancel it and if the licence was issued in a prescribed territory he or she shall notify the authority which issued it of the cancellation.”.

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**Amendment of section 17 of Act 93 of 1996, as amended by section 7 of Act 64 of 2008**

24. Section 17 of the principal Act is hereby amended—

(a) by the substitution for subsections (1) and (2) of the following subsections, respectively:

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“(1) Subject to section 24, a person desiring to obtain a learner’s licence shall in person apply therefor in the prescribed manner to an appropriately registered and graded driving licence testing centre.

(2) Upon receipt of [an] the application contemplated in [terms of] subsection (1), the driving licence testing centre [concerned shall, if it is satisfied from the information furnished or from such further information as such centre may reasonably request, that the applicant is not disqualified from obtaining a learner’s licence, determine a day on and time at which the applicant shall present himself or herself to be evaluated in the manner and in respect of the matters prescribed] shall deal with the application in the prescribed manner.”; and

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(b) by the substitution for subsections (4), (5) and (6) of the following subsections, respectively:

“(4) (a) A person shall not wilfully or negligently—

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- (i) issue a learner’s licence;
- (ii) authorise the issue of a learner’s licence;
- (iii) endorse or fail to endorse a learner’s licence; or
- (iv) produce, print or manufacture any document similar to a learner’s licence,

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contrary to the provisions of this Chapter.

(b) A person shall not make use of any unauthorised aid during a test for a learner’s licence or be in possession of an aid that may assist a person in answering a test for a learner’s licence.

(5) Any applicant for a learner’s licence who makes use of any unauthorised aid during a test for a learner’s licence or is found in possession of an aid that may assist a person in answering a test for a learner’s licence, shall be disqualified, as may be prescribed, from reapplying for a learner’s licence for a period not exceeding 24 months from the date of disqualification.

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(6) If a person has been found to have contravened subsection (4)(b) and it is established that such person has obtained a learner’s licence during the investigation process in respect of the said contravention, such licence shall be invalid.”.

**Amendment of section 18 of Act 93 of 1996, as amended by section 12 of Act 21 of 1999, section 1 of Act 20 of 2003 and section 8 of Act 64 of 2008**

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25. Section 18 of the principal Act is hereby amended—

(a) by the substitution for subsection (1) of the following subsection:

“(1) Subject to section 24, the holder of a learner’s licence issued in terms of section 17, who desires to obtain a driving licence shall apply in the prescribed manner to an appropriately registered and graded driving licence testing centre for a licence to drive a motor vehicle of a class the driving of which is authorised by his or her learner’s licence.”;

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(b) by the addition in subsection (2) of the following proviso:

“:Provided that in a case where the driving licence testing centre can provide an appropriate motor vehicle, such motor vehicle may be used for the test.”;

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- (c) by the substitution in subsection (4) for the words preceding paragraph (a) of the following words:
- “If an examiner for driving licences has satisfied himself or herself in terms of subsection (3) that an applicant for a driving licence is competent[,] to drive a motor vehicle of the class to which such applicant’s application relates, the examiner shall issue [,] or authorise a **[person] NaTIS officer** employed by the driving licence testing centre concerned to issue [,] a driving licence in the prescribed manner, to such applicant in respect of that class of motor vehicle, and the examiner or the **[said authorised person] NaTIS officer** shall—”;
- (d) by the substitution for subsections (5A) and (5B) of the following subsections, respectively:
- “(5A) (a) A person shall not make use of an unauthorised aid during a driving licence test.
- (b) Any applicant for a driving licence who makes use of any unauthorised aid during a test for a driving licence or is found in possession of an aid that may assist a person in passing a driving licence test, shall be disqualified, as may be prescribed, from reapplying for a driving licence for a period not exceeding 24 months from the date of disqualification.
- (5B) If a person is suspected to have contravened subsection (5A), and it is established that such person has obtained a driving licence during the investigation process in respect of the said contravention, such licence shall be invalid.”;
- (e) by the substitution for subsection (6) of the following subsection:
- “(6) (a) **[A] Subject to paragraph (b), a driving licence which has officially been included in an identity document shall [be deemed to be a driving licence issued under this Act, until a date fixed by the Minister by notice in the Gazette] not be accepted as proof of a driving licence.**
- (b) **[In respect of any notice issued in terms of paragraph (a), in the case of] Despite paragraph (a), any person [who was unable to apply for such a driving licence] who is in possession of a driving licence issued in an identity document who was unable to apply before 1 May 2003 for a driving licence card issued in terms of this Act due to him or her having been—**
- (i) admitted to any medical facility or detained in any state institution in terms of an order issued or sentence imposed by a court of law;
- (ii) posted by the Government on a foreign mission or assignment or being a spouse or partner who accompanied such a person;
- (iii) **[on a contract of employment] employed outside the borders of the Republic or being a spouse or partner who accompanied such a person; or**
- (iv) a full-time student at a foreign academic institution[; or]
- [(v) a spouse or a partner of a person referred to in subparagraphs (ii) and (iii)],**
- [the date determined in that notice] before 1 May 2003, shall, upon proof submitted by any such person of the date of his or her discharge from such facility [or], release from such institution or upon his or her return to the Republic, as the case may be, be [deemed to be a date] allowed to exchange such licence within six months after the date of such discharge from such facility, release from such institution or return to the Republic.”; and**
- (f) by the insertion after subsection (6) of the following subsection:
- “(6A) A driving licence as contemplated in subsection (6)(a), which was valid before 1 May 2003, shall, subject to subsection (6)(b), no longer be deemed to be a valid driving licence.”.

**Amendment of section 19 of Act 93 of 1996, as amended by section 13 of Act 21 of 1999 and substituted by section 2 of Act 20 of 2003**

26. Section 19 of the principal Act is hereby amended—

(a) by the insertion after subsection (2) of the following subsection:

“(2A) Upon receipt of an application under subsection (1), the examiner for driving licences, if he or she is satisfied that the existing licence is a valid driving licence and that the applicant is the holder thereof, shall, subject to section 25, issue or authorise the issue of a driving licence on the prescribed form and in the prescribed manner in respect of the class of motor vehicle to which the existing licence relates.”; and

(b) by the substitution for subsection (4) of the following subsection:

“(4) Any person whose licence has become invalid in terms of subsection (3) and who requires a driving licence must apply anew for the issue of a licence in terms of [section] sections 17 and 18.”.

**Amendment of section 20 of Act 93 of 1996, as amended by section 9 of Act 64 of 2008**

27. Section 20 of the principal Act is hereby amended by the insertion after subsection (1) of the following subsection:

“(1A) The Minister may, by notice in the *Gazette*, fix a date on which the provisions of subsection (1) shall not be applicable, in respect of the driving licences concerned.”.

**Amendment of section 23 of Act 93 of 1996**

28. Section 23 of the principal Act is hereby amended by the substitution for subsections (1) and (2) of the following subsections, respectively:

“(1) Subject to section 15, subsection (2) and the prescribed conditions—

- (a) a licence authorising the driving of a motor vehicle and which was issued in a country that is a contracting state to the Convention together with an international driving permit, where applicable;
- (b) a licence issued in the prescribed territory; and
- (c) a licence with or without an international driving permit which was issued while the holder thereof was not permanently or ordinarily resident in the Republic,

shall, in respect of the class of motor vehicle to which that licence relates and subject to the conditions thereof, be deemed to be a licence for the purposes of this Chapter.

(2) (a) The Minister shall prescribe the period in respect of which a licence referred to in subsection (1) shall be deemed to be a licence for the purposes of this Chapter.

(b) The holder of a licence referred to in subsection (1) may, subject to the prescribed conditions, apply for a driving licence issued in terms of this Act to take the place of such licence.”.

**Amendment of section 25 of Act 93 of 1996, as amended by section 15 of Act 21 of 1999**

29. Section 25 of the principal Act is hereby amended—

(a) by the substitution for subsection (1) of the following subsection:

“(1) If the holder—

- (a) of a learner’s or driving licence issued in terms of this Chapter, a repealed ordinance or any prior law, is disqualified in terms of section 15 from holding [it] such licence, the chief executive officer [of the province concerned] shall cancel such licence; or
- (b) of a licence referred to in paragraph (a) would constitute a source of danger to the public by driving a motor vehicle on a public road[,] and an affirmation or affidavit in respect of the circumstances relating to such source of danger is submitted to the chief executive officer, the chief executive officer [of the province concerned] may cancel or suspend such licence.”;

(b) by the substitution for subsection (4) of the following subsection:

“(4) If any person, after having been examined and tested in terms of subsection (2)[(a)], is found not to be competent to drive a motor vehicle of the class **[provided by him or her]** for which he or she holds a licence, the chief executive officer shall forthwith cancel the licence concerned.”; and 5

(c) by the substitution for subsection (10) of the following subsection:

“(10) Where any circumstance arises in relation to the holder of a licence authorising the driving of a motor vehicle and which is issued in a prescribed territory or a **[foreign state]** country that is a contracting state to the Convention, which would have disqualified such person as contemplated in section 15 from obtaining a driving licence, or if such holder would constitute a source of danger to the public by driving a motor vehicle on a public road, the chief executive officer may, in writing, inform such person that such licence is of no force within the Republic, and as from the date on which such person is so informed the licence shall cease to be in force within the Republic and the chief executive officer shall retain such licence as prescribed.” 10 15

**Amendment of section 27 of Act 93 of 1996, as amended by section 16 of Act 21 of 1999 and section 11 of Act 64 of 2008** 20

30. Section 27 of the principal Act is hereby amended by the substitution in subsection (1) for paragraph (b) of the following paragraph:

“(b) on which an endorsement made in terms of section 18(4)(b) or a similar endorsement by a competent authority in a prescribed territory has been effected.”. 25

**Amendment of section 28 of Act 93 of 1996, as amended by section 17 of Act 21 of 1999**

31. Section 28 of the principal Act is hereby amended—

(a) by the substitution for the heading of the following heading:

“**Instructor to be registered and graded**”; and 30

(b) by the substitution for subsection (2) of the following subsection:

“(2) ~~[No]~~ A person shall not employ any other person as an instructor, or make use of any other person’s services as instructor, unless that other person is registered and graded as an instructor in terms of section 28B.”.

**Amendment of section 28A of Act 93 of 1996, as inserted by section 17 of Act 21 of 1999** 35

32. The following section is hereby substituted for section 28A of the principal Act:

“**Application for registration as instructor**

**28A.** (1) Any person desiring to be registered as an instructor shall apply in the prescribed manner at a driving licence testing centre to the chief executive officer, in respect of one or more of the classes of motor vehicles for which a learner’s licence, provisional driving licence or driving licence can be obtained. 40

(2) Upon receipt of an application for registration as contemplated in subsection (1), the driving licence testing centre shall deal with the application as prescribed.”. 45

**Amendment of section 28B of Act 93 of 1996, as inserted by section 17 of Act 21 of 1999**

33. Section 28B of the principal Act is hereby amended—

(a) by the deletion in subsection (1) of the word “and” at the end of paragraph (b); 50

(b) by the substitution in subsection (1) for the fullstop at the end of paragraph (c) of the expression “; and”;

- (c) by the addition in subsection (1) of the following paragraph:  
 “(d) is employed by a registered and graded driving school.”;
- (d) by the insertion after subsection (1) of the following subsection:  
 “(1A) A person shall not be registered to act as an instructor if he or she—  
 (a) has been convicted of an offence listed in Schedule 1 or 2 to the Criminal Procedure Act, 1977 (Act No. 51 of 1977); or  
 (b) has been convicted of or has paid an admission of guilt fine for driving a motor vehicle while under the influence of intoxicating liquor or a drug having a narcotic effect.”;
- (e) by the substitution for subsection (2) of the following subsection:  
 “(2) A person referred to in [subsection] subsections (1) and (1A) shall only be registered as instructor in respect of a class of motor vehicle which he or she is licensed to drive.”; and
- (f) by the substitution for subsection (3) of the following subsection:  
 “(3) The chief executive officer shall, if satisfied that an applicant referred to in section 28A complies with subsections (1), (1A) and (2), register and grade such applicant in the prescribed manner.”.

#### Insertion of sections 28D, 28E, 28F, 28G and 28H in Act 93 of 1996

34. The following sections are hereby inserted in the principal Act after section 28C: 20

##### “Driving school to be registered

**28D.** A person shall not operate a driving school unless such driving school is registered and graded.

##### Application for registration of driving school

**28E.** Any person or organisation desiring to operate a driving school shall, in the prescribed manner, apply to the MEC in whose province such driving school will be operated, for the registration and grading of such driving school. 25

##### Registration and grading of driving school

**28F.** On receipt of the application referred to in section 28E and on the recommendation of the inspectorate of driving schools, the MEC shall, if satisfied that the driving school concerned has met the prescribed requirements for registration, register and grade such driving school in the prescribed manner, and give notice of such registration and grading in the provincial *Gazette*. 30 35

##### Suspension or cancellation of registration of driving school

**28G.** The MEC may, in the event that a registered and graded driving school no longer complies with the requirements and conditions for registration, after due process, suspend or cancel the registration of such driving school or regrade the driving school in the prescribed manner. 40

##### Appointment of inspectorate of driving schools

**28H.** (1) The Minister shall appoint a person, an authority or an organisation as an inspectorate of driving schools.  
 (2) The powers and duties of the inspectorate of driving schools, in relation to the inspection and control of standards, grading and operation of driving schools shall be as prescribed. 45  
 (3) The Minister may, in order to defray expenditure incurred by, or on behalf of, that inspectorate for the purposes of performance of its functions, prescribe the fees to be paid in respect of inspections carried out in terms of this Act.”. 50

**Substitution of section 29 of Act 93 of 1996, as substituted by section 18 of Act 21 of 1999**

35. The following section is hereby substituted for section 29 of the principal Act:

**“Voidness of licences issued contrary to this Chapter**

29. (1) A learner’s licence, provisional driving licence or driving licence or any document purporting to be a learner’s licence, provisional driving licence or driving licence that is issued contrary to this Chapter, shall after an investigation has been conducted and upon recommendation of the inspectorate of driving licence testing centres or the provincial inspectorate, as prescribed, be declared void by the MEC concerned. 5 10

(2) The MEC concerned may, after such licence, provisional driving licence or driving licence has been declared void, request the holder of such learner’s licence, provisional driving licence or driving licence to forthwith submit such document to the provincial inspectorate or inspectorate of driving licence testing centres who shall destroy the document. 15

(3) The MEC concerned may, subject to prescribed conditions, declare such learner’s licence, provisional driving licence or driving licence to be a valid licence from the date of issue of such document.”.

**Substitution of section 30 of Act 93 of 1996**

36. The following section is hereby substituted for section 30 of the principal Act: 20

**“Use of somebody’s learner’s licence, provisional driving licence or driving licence by another person prohibited**

30. No person shall use any other person’s learner’s licence, provisional driving licence or driving licence and present such licence as his or her own.”. 25

**Substitution of section 31 of Act 93 of 1996**

37. The following section is hereby substituted for section 31 of the principal Act:

**“Unlicensed driver not to be employed or permitted to drive motor vehicle**

31. (1) [No] A person who is the owner or operator, or is in charge, or control, of a motor vehicle shall not employ or permit any other person to drive that vehicle on a public road unless that other person is licensed in accordance with this Chapter to drive the vehicle. 30

(2) The owner or operator shall, before the person referred to in subsection (1) drives a vehicle as contemplated in subsection (1), take the necessary steps to ensure that such person is licenced accordingly.”. 35

**Amendment of section 32 of Act 93 of 1996, as amended by section 5 of Act 8 of 1998**

38. Section 32 of the principal Act is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) [No] A person shall not drive a motor vehicle of a prescribed class on a public road except in accordance with the conditions of a professional driving permit issued to him or her in accordance with this Chapter and unless he or she keeps such permit with him or her in the vehicle: Provided that this subsection shall not apply to the holder of a learner’s licence who drives such vehicle while he or she is accompanied by a person [registered as a professional driver in respect of that class of vehicle] who is the holder of a professional driving permit in respect of that class of vehicle and who is in possession of such permit: Provided further that if the person accompanying such person is an examiner for driving licences, such examiner does not have to be the holder of a professional driving permit.”. 40 45

**Amendment of section 33 of Act 93 of 1996**

39. Section 33 of the principal Act is hereby amended by the substitution for subsection (1) of the following subsection:

“(1) If any person is charged with any offence in terms of this Act relating to the driving of a motor vehicle or a failure to stop after or report an accident, he or she shall produce every licence and permit of which he or she is the holder, or a duplicate thereof issued in terms of this Act **[if he or she is not in possession of the original,]** to the court at the time of the hearing of the charge.” 5

**Amendment of section 34 of Act 93 of 1996**

40. Section 34 of the principal Act is hereby amended by the addition of the following subsection: 10

“(4) Where a court has issued an order in terms of subsection (1)(c) the registrar or the clerk of the court shall notify the MEC in the prescribed manner of such order and the MEC shall record such order in the register for driving licences.” 10

**Insertion of section 53A in Act 93 of 1996**

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41. The following section is hereby inserted in the principal Act after section 53:

**“Delegation by MEC**

**53A.** (1) The MEC of the province concerned may, subject to such conditions as he or she may deem necessary, delegate to any person any power conferred upon him or her in terms of this Act. 20

(2) Any delegation or authorisation under subsection (1) shall not prevent the MEC from exercising that power or carrying out that duty himself or herself.” 20

**Amendment of section 57 of Act 93 of 1996, as amended by section 29 of Act 21 of 1999**

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42. Section 57 of the principal Act is hereby amended by the substitution for subsections (7) and (8) of the following subsections, respectively:

“(7) The Passenger Rail Agency of South Africa, Transnet Limited, or a person in [its] their employment, who has either generally or specifically been authorised thereto, may in respect of any railway level crossing on any public road for which the Passenger Rail Agency of South Africa or Transnet Limited is responsible, cause or permit to be displayed, in the prescribed manner, any such road traffic signs as the Passenger Rail Agency of South Africa or Transnet Limited or such person may deem expedient. 30

(8) Notwithstanding the provisions of subsections (3) and (7), the MEC concerned may direct that any road traffic sign be displayed or removed by a local authority on or along any public road in the area of jurisdiction of such local authority, or by Transnet Limited or the Passenger Rail Agency of South Africa on or along any railway level crossing over a public road for which Transnet Limited or the Passenger Rail Agency of South Africa is responsible, and if the local authority concerned [or] Transnet Limited or the Passenger Rail Agency of South Africa fails to comply with the direction, that MEC or any person authorised thereto by him or her may cause such sign to be displayed or removed, as the case may be, and the MEC shall recover the cost of such display or removal from the local authority concerned or from Transnet Limited or the Passenger Rail Agency of South Africa, as the case may be.” 35 40 45

**Amendment of section 58 of Act 93 of 1996, as amended by section 15 of Act 64 of 2008**

43. Section 58 of the principal Act is hereby amended by the substitution for subsection (3) of the following subsection: 50

“(3) The driver of **[a fire-fighting vehicle, a fire-fighting response vehicle, a rescue vehicle, an emergency medical response vehicle or an ambulance]** an



emergency vehicle who drives such vehicle in the performance of his or her duties, a traffic officer or a person appointed in terms of the South African Police Service Act, 1995 (Act No. 68 of 1995), who drives a vehicle in the carrying out of his or her duties or any person **[issued with the necessary authorisation and]** driving a vehicle while responding to a disaster as contemplated in the Disaster Management Act, 2002 (Act No. 57 of 2002), may disregard the directions of a road traffic sign which is displayed in the prescribed manner: Provided that—

- (a) he or she shall drive the vehicle concerned with due regard to the safety of other traffic; **[and]**
- (b) in the case of any such fire-fighting vehicle, fire-fighting response vehicle, rescue vehicle, emergency medical response vehicle, ambulance, emergency vehicle or any vehicle driven by a person **[issued with the necessary authorisation]** while such person is responding to a disaster as contemplated in the Disaster Management Act, 2002 (Act No. 57 of 2002), such vehicle shall be fitted with a device capable of emitting a prescribed sound and with an identification lamp, as prescribed, and such device shall be so sounded and such lamp shall be in operation while the vehicle is driven in disregard of the road traffic sign[.]; and
- (c) in a case where such vehicle is approaching an intersection, the driver of such vehicle shall stop at the intersection and proceed only when it is safe to do so whilst a traffic signal is displaying a steady or flashing red light or is a stop sign.”.

**Substitution of section 60 of Act 93 of 1996, as amended by section 16 of Act 64 of 2008**

44. The following section is hereby substituted for section 60 of the principal Act: 25

**“Certain drivers may exceed general speed limit**

**60.** Notwithstanding the provisions of section 59, the driver of a **[fire-fighting vehicle, a fire-fighting response vehicle, a rescue vehicle, an emergency medical response vehicle or an ambulance]** an emergency vehicle who drives such vehicle in the carrying out of his or her duties, a traffic officer or a person appointed in terms of the South African Police Service Act, 1995 (Act No. 68 of 1995), who drives a vehicle in the carrying out of his or her duties or any person **[issued with the necessary authorisation and]** driving a vehicle while responding to a disaster as contemplated in the Disaster Management Act, 2002 (Act No. 57 of 2002), may exceed the applicable general speed limit: Provided that—

- (a) he or she shall drive the vehicle concerned with due regard to the safety of other traffic; and
- (b) in the case of **[any such fire-fighting vehicle, fire-fighting response vehicle, rescue vehicle, emergency medical response vehicle, ambulance]** an emergency vehicle or any vehicle driven by a person **[issued with the necessary authorisation]** while such person is responding to a disaster as contemplated in the Disaster Management Act, 2002 (Act No. 57 of 2002), such vehicle shall be fitted with a device capable of emitting a prescribed sound and with **[an] a** prescribed identification lamp, **[as prescribed]**, and such device shall be so sounded and such lamp shall be in operation while the vehicle is driven in excess of the applicable general speed limit.”.

**Insertion of section 62A in Act 93 of 1996**

45. The following section is hereby inserted in the principal Act after section 62: 50

**“Response to road incident**

**62A.** In the event of a road incident, the emergency services shall immediately respond to the incident and render all the necessary services as prescribed.”.



**Amendment of section 65 of the Act 93 of 1996**

46. Section 65 of the principal Act is hereby amended—

- (a) by the substitution for subsections (2) and (3) of the following subsections, respectively:

“(2) No person shall on a public road— 5

(a) drive a vehicle; or

(b) occupy the driver’s seat of a motor vehicle the engine of which is running,

while **[the] there is any** concentration of alcohol in any specimen of blood taken from any part of his or her body **[is not less than 0,05 gram per 100 millilitres, or in the case of a professional driver referred to in section 32, not less than 0,02 gram per 100 millilitres].** 10

(3) If, in any prosecution for an alleged contravention of a provision of subsection (2), it is proved that **[the] there was a** concentration of alcohol in any specimen of blood taken from any part of the body of the person concerned **[was not less than 0,05 gram] per 100 millilitres** at any time within two hours after the alleged contravention, it shall be presumed, in the absence of evidence to the contrary, that there was such concentration **[was not less than 0,05 gram per 100 millilitres at the time of the alleged contravention, or in the case of a professional driver referred to in section 32, not less than 0,02 gram per 100 millilitres, it shall be presumed, in the absence of evidence to the contrary, that such concentration was not less than 0,02 gram per 100 millilitres at the time of the alleged contravention.]** of alcohol in contravention of subsection (2).”; and 15 20 25

- (b) by the substitution in subsection (5) for the words following paragraph (b) of the following words:

“while **[the] there is** any concentration of alcohol in any specimen of breath exhaled by such person **[is not less than 0,24 milligrams per 1000 millilitres, or in the case of a professional driver referred to in section 32, not less than 0,10 milligrams per 1000 millilitres].**”; and 30

- (c) by the substitution for subsection (6) of the following subsection:

“(6) If, in any prosecution for a contravention of the provision of subsection (5), it is proved that **[the] there is a** concentration of alcohol in any specimen of breath of the person concerned **[was not less than 0,24 milligrams per 1000 millilitres of breath]** taken at any time within two hours after the alleged contravention, it shall be presumed, in the absence of evidence to the contrary, that **there was** such concentration of alcohol in contravention of subsection (5) **[was not less than 0,24 milligrams per 1000 millilitres at the time of the alleged contravention, or in the case of a professional driver referred to in section 32, not less than 0,10 milligrams per 1000 millilitres, it shall be presumed, in the absence of evidence to the contrary, that such concentration was not less than 0,10 milligrams per 1000 millilitres at the time of the alleged contravention].**”. 35 40 45

**Amendment of section 75 of Act 93 of 1996, as amended by section 13 of Act 8 of 1998, section 31 of Act 21 of 1999 and section 20 of Act 64 of 2008**

47. Section 75 of the principal Act is hereby amended—

- (a) by the substitution in subsection (1) for the words preceding paragraph (a) of the following words: 50

“The Minister may **[after a decision has been taken in the Shareholders Committee]** make regulations not inconsistent with this Act, in respect of any matter contemplated, required or permitted to be prescribed in terms of this Act and generally regarding the operation of any vehicle on a public road, the construction and equipment of such vehicle and the conditions on which it may be operated, and in any other respect for the better carrying out of the provisions or the achievement of the objects of this Act, and in particular, but without derogating from the generality of this subsection, regarding—”; and 55

(b) by the substitution for subsection (6) of the following subsection:

“(6) Before the Minister makes any regulation, the Minister must cause a draft of the proposed regulations to be published in the *Gazette* together with a notice calling upon all interested persons to lodge in writing, and within a period specified in the notice, but not less than 30 days as from the date of publication of the said notice, any objections or representations which they would like to raise or make, with the Director-General for submission to the Minister: Provided that, if the Minister thereafter decides to alter the draft regulation as a result of any objections or representations submitted thereafter, it shall not be necessary to publish such alterations before making the regulations.”

**Amendment of section 76 of Act 93 of 1996, as amended by section 21 of Act 64 of 2008**

48. Section 76 of the principal Act is hereby amended—

(a) by the substitution for the heading of the following heading: 15

**“Incorporation of standards, ECE regulations or model regulations by reference”;**

(b) by the substitution for subsections (1) and (2) of the following subsections, respectively:

“(1) The Minister may by notice in the *Gazette* incorporate in the regulations any standard, ECE regulations or model regulations without stating the text thereof, by mere reference to the number, title and year of issue of that standard, ECE regulations or model regulations or to any particulars by which that standard, ECE regulations or model regulations is sufficiently identified. 20 25

(2) Any standard, ECE regulations or model regulations incorporated in the regulations under subsection (1) shall for the purposes of this Act, in so far as it is not inconsistent with it, be deemed to be a regulation.”; and

(c) by the substitution for subsection (4) of the following subsection: 30

“(4) If any standard, ECE regulations or model regulations is at any time after the incorporation thereof in the regulations amended or replaced, such standard, ECE regulations or model regulations shall remain in force until such time that the Minister, by notice in the *Gazette*, re-incorporate the amended or replaced standard, ECE regulations or model regulations.”. 35

**Substitution of section 80 of Act 93 of 1996**

49. The following section is hereby substituted for section 80 of the principal Act:

**“Parking for [disabled] persons with disabilities**

80. Any person with a disability who has been exempted from the laws relating to parking in accordance with the laws of any province, and to whom proof of such exemption has been issued, shall be deemed to be so exempted from the laws applicable in the areas of jurisdiction of all local authorities in the Republic [, **but only to the extent to which that disabled person is exempted from the laws applicable in the area of jurisdiction of the local authority concerned**].” 40 45

**Substitution of section 81 of Act 93 of 1996, as substituted by section 23 of Act 64 of 2008**

50. The following section is hereby substituted for section 81 of the principal Act:

**“Exemption of vehicle and load from provisions of Act” 50**

81. (1) A person or organisation desiring to—

(a) manufacture or import a vehicle which, due to such vehicle’s original design, cannot comply with the provisions of this Act; or

- (b) operate on a public road a vehicle which, due to such vehicle's original design, cannot comply with the provisions of this Act, may apply to the Minister in the prescribed manner.
- (2) If the Minister is satisfied that the application is in order he or she may grant the exemption in the prescribed manner. 5
- (3) A person or organisation desiring to obtain an exemption to—
- (a) operate in a safe manner on a public road, a registered vehicle;
- (b) convey in a safe manner on a public road, passengers or any load;
- (c) operate on a public road a combination of motor vehicles; or
- (d) test a vehicle which is not intended for registration in the Republic by a manufacturer, builder and importer, 10
- which does not comply with the provisions of this Act, shall apply in the prescribed manner to the MEC of the province concerned.
- (4) If the MEC of the province concerned is satisfied that the application as contemplated in subsection (3) is in order and the applicant has paid the prescribed fees he or she may grant the exemption in the prescribed manner.”. 15

### Substitution of section 85 of Act 93 of 1996

51. The following section is hereby substituted for section 85 of the principal Act:

#### “Issue of document as proof of driving licence in special circumstances 20

**85.** (1) An application for the issue of a document as proof of a driving licence shall be made to the Minister or the MEC and such application shall be accompanied by the full names and identity number of the applicant and the appropriate fees, if any.

(2) If the Minister or the MEC is satisfied that the application in terms of subsection (1) is in order, the Minister or the MEC, as the case may be, shall issue such document as prescribed.”. 25

### Amendment of section 93A of Act 93 of 1996, as inserted by section 27 of Act 64 of 2008

52. Section 93A of the principal Act is hereby amended by the substitution for paragraphs (a) and (b) of the following paragraphs, respectively: 30

- “(a) sections 3A to 3E, 5, 6, 8A, 9, 10, 15, 16, 21, 25, 27, 28A to 28C, 29, 38, 39, 40, 45, 46, 50, 51A and 51B, any reference to the ‘chief executive officer’ or the ‘inspectorate of driving licence testing centres’ or the ‘inspectorate of testing stations’ shall be regarded to be a reference to the ‘MEC concerned’; 35
- (b) section 3[(1) and (2)], any reference to the ‘Shareholders Committee’, shall, in consultation with the relevant MEC, be regarded to be a reference to the ‘MEC concerned’ and any reference to the ‘Shareholders Committee’ or the ‘chief executive officer’ shall be regarded to be a reference to the ‘MEC concerned’ ”. 40

### Amendment of arrangement of sections of Act 93 of 1996

53. The arrangement of sections of the principal Act is hereby amended—

- (a) by the substitution for item 3B of the following item: 45
- “**3B.** Application for registration as inspector of licences, examiner of vehicles, examiner for driving licences [or], traffic officer, traffic warden or NaTIS officer”;
- (b) by the substitution for item 3D of the following item: 50
- “**3D.** Minimum requirements for registration as inspector of licences, examiner of vehicles, examiner for driving licences [and], traffic officer and traffic warden”;
- (c) by the substitution for item 3L of the following item:
- “**3L.** Training centre to be registered”;
- (d) by the insertion after item 3L of the following items: 55
- “**3M.** Application for registration of training centre
- 3N.** Registration and grading of training centre
- 3O.** Suspension or cancellation of registration of training centre”;

- (e) by the substitution for item 5 of the following item:  
 “5. Registration of manufacturers, builders, body builders and importers [and manufacturers of number plates]”;
- (f) by the insertion after item 5 of the following items:  
 “5A. Manufacturing of blank number plates, supplying of blank number plates, manufacturing of reflective sheeting for number plates, supplying of reflective sheeting for number plates and embossing of number plates 5  
 5B. Application for registration as manufacturer of blank number plates, supplier of blank number plates, manufacturer of reflective sheeting for number plates, supplier of reflective sheeting for number plates and embosser of number plates 10  
 5C. Registration of manufacturer of blank number plates, supplier of blank number plates, manufacturer of reflective sheeting for number plates, supplier of reflective sheeting for number plates and embosser of number plates 15  
 5D. Suspension or cancellation of registration as manufacturer of blank number plates, supplier of blank number plates, manufacturer of reflective sheeting for number plates, supplier of reflective sheeting for number plates and embosser of number plates 20  
 5E. Weighbridge facility to be registered  
 5F. Application for registration as weighbridge facility  
 5G. Registration of weighbridge facility  
 5H. Suspension or cancellation of registration of weighbridge facility 25  
 5I. Manufacturer, supplier of microdots or microdot fitment centre to be registered  
 5J. Application for registration as manufacturer, supplier of microdots or microdot fitment centre  
 5K. Registration of manufacturer, supplier of microdots or microdot fitment centre 30  
 5L. Suspension or cancellation of registration of manufacturer, supplier of microdots  
 5M. Suspension or cancellation of registration of microdot fitment centre”;
- (g) by the substitution for item 7 of the following item:  
 “7. Appointment of [**inspectorate**] inspectorates of manufacturers, builders [and], body builders, importers, number plates, microdots and weighbridge facilities”;
- (h) by the insertion after item 11 of the following item: 40  
 “11A. Provincial inspectorates”;
- (i) by the substitution for item 13 of the following item:  
 “13. [**Licence to drive, either learner’s**] Learner’s licence, provisional driving licence [or] and driving licence”;
- (j) by the substitution for item 14 of the following item: 45  
 “14. Prescribing, classification and extent of learner’s licence, provisional driving licence or driving licence”;
- (k) by the substitution for item 15 of the following item:  
 “15. Disqualification from obtaining or holding learner’s or driving licence”;
- (l) by the insertion after item 15 of the following item:  
 “15A. Surrender of licence or re-issue of different categories of licence”;
- (m) by the substitution for item 28 of the following item:  
 “28. Instructor to be registered and graded”;
- (n) by the insertion after item 28C of the following items: 55  
 “28D. Driving school to be registered  
 28E. Application for registration of driving school  
 28F. Registration and grading of driving school  
 28G. Suspension or cancellation of registration of driving school  
 28H. Appointment of inspectorate of driving schools”;
- (o) by the substitution for item 29 of the following item:  
 “29. Voidness of licences issued contrary to this Chapter”;

- (p) by the substitution for item 30 of the following item:  
     “**30.** Use of somebody’s learner’s licence, provisional driving licence  
     or driving licence by another person prohibited”;
- (q) by the insertion after item 53 of the following item: 5  
     “**53A.** Delegation by MEC”;
- (r) by the insertion after item 62 of the following item:  
     “**62A.** Response to road incident”;
- (s) by the substitution for item 76 of the following item:  
     “**76.** Incorporation of standards, ECE regulations or model regulations  
     by reference”; 10
- (t) by the substitution for item 80 of the following item:  
     “**80.** Parking for [**disabled**] persons with disabilities”; and
- (u) by the substitution for item 81 of the following item:  
     “**81.** Exemption of vehicle and load from provisions of Act”.

**Short title and commencement** 15

**54.** This Act is called the National Road Traffic Amendment Act, 2020, and comes into operation on a date fixed by the President by proclamation in the *Gazette*.

## **MEMORANDUM ON THE OBJECTS OF THE NATIONAL ROAD TRAFFIC AMENDMENT BILL, 2020**

### **1. BACKGROUND**

The National Road Traffic Amendment Bill (“the Bill”) was drafted to give effect, in the short-term, to some of the principal strategies contained in the National Road Safety Strategy, 2006 (Road Safety Strategy). The Road Safety Strategy, among other things, contains the Millennium Development Goals set out by Ministers of Transport in Africa, for the purposes of reducing road crashes, improving traffic law enforcement, improving on existing mechanisms and creating more measures to ensure road traffic safety. The Bill seeks to achieve proper implementation of the strategic interventions highlighted in the Road Safety Strategy and address practical challenges.

### **2. OBJECTS OF THE BILL**

The Bill seeks to amend the National Road Traffic Act, 1996 (Act No. 93 of 1996) (“the Act”). The main objectives of the Bill, amongst others, are to—

- provide for the registration and licensing of motor vehicles, manufacturers, builders, body builders, importers and manufacturers of number plates;
- empower a Member of the Executive Council (“the MEC”) to register an applicant as a manufacturer, body builder, builder, importer and manufacturer of number plates;
- regulate the registration and grading of applicants as driving school instructors and direct how the application and registration of driving school instructors should be made, to further regulate the driving school industry and to prohibit the operation of unregistered and ungraded driving schools and utilisation of ungraded driving school instructors;
- ensure misconduct and criminal processes are more efficient, effective, properly enforced and implemented;
- empower an MEC to declare as void all documents purporting to be driving licences;
- empower the Minister to appoint a person, authority or body as an inspectorate of driving licence testing centres; and
- ensure the compulsory registration and grading of driving schools, and the suspension and cancellation of registration by the MEC.

### **3. DISCUSSION**

#### **3.1 Clause 1**

Clause 1 amends existing definitions and inserts new definitions, in order to assist in the interpretation of the Act.

#### **3.2 Clauses 2 and 3**

Clauses 2 and 3 amend sections 3A and 3B of the Act, respectively, to include NaTIS officers and traffic wardens to be appointed and registered by the chief executive officer (“the CEO”).

#### **3.3 Clause 4**

Clause 4 amends section 3C of the Act by providing that no person shall be registered or remain registered as an examiner of vehicles, traffic officer, traffic warden and NaTIS officer, if such person or his or her spouse has or acquires a direct or indirect financial interest in the manufacturing, selling, rebuilding, repairing or modifying of motor vehicles.

### 3.4 **Clause 5**

Clause 5 amends section 3D of the Act to provide for minimum requirements and qualifications, instead of a “diploma”, for registration as inspector of licences, examiner of vehicles, examiner for driving licences or traffic officer. A traffic warden is now included.

### 3.5 **Clause 6**

Clause 6 amends section 3E of the Act by providing for the suspension or cancellation of the registration of an examiner for driving licences or an examiner of vehicles, if such person was convicted for a crime as contemplated in Schedule 1 or 2 to the Criminal Procedure Act, 1977 (Act No. 51 of 1977), or if such person has a direct or indirect financial interest in the transport services business or motor vehicle business.

### 3.6 **Clause 7**

Clause 7 amends section 3I of the Act, which provides for the powers and duties of a traffic officer. Clause 7 seeks to add a new paragraph in section 3I, which provides a further power of a traffic officer to impound a motor vehicle if the traffic officer is satisfied on reasonable grounds, and subject to verification by the traffic officer, that the motor vehicle was issued with a notice to discontinue operation in terms of section 44 of the Act and the notice was not complied with, or the motor vehicle is being operated on a public road by a driver who is not a holder of a valid driving licence, or is being operated on a public road by a driver who is not a holder of a valid professional driving permit.

### 3.7 **Clause 8**

Clause 8 substitutes section 3L of the Act to preclude a department of state or an authority from offering authorised officer qualifications unless such department of state or authority has been approved, registered and graded as a training centre in accordance with prescribed requirements.

### 3.8 **Clause 9**

Clause 9 inserts new sections 3M, 3N and 3O to provide for the application for, and the registration and grading of, training centres by the Shareholders Committee, and also provides for the suspension and cancellation of registration of training centres by the Shareholders Committee.

### 3.9 **Clause 10**

Clause 10 amends section 5 of the Act and provides that manufacturers, builders, body builders and importers must apply for registration to the CEO and that they shall not manufacture, build, modify, import, sell or distribute motor vehicles unless registered in the prescribed manner by the CEO.

### 3.10 **Clause 11**

3.10.1 Clause 11 seeks to insert sections 5A, 5B, 5C, 5D, 5E, 5F, 5G, 5H, 5I, 5J, 5K and 5L in the Act. This clause provides for the manufacturing of blank number plates, supplying of blank number plates, manufacturing of reflective sheeting for number plates, supplying of reflective sheeting for number plates and embossing of number plates.

3.10.2 Clause 11 prohibits the manufacturing of blank number plates, supplying of blank number plates, manufacturing of reflective sheeting for number plates, supplying of reflective sheeting for number plates and embossing of number plates, unless the person, authority or organisation is registered. A person, authority or organisation may apply to the MEC for registration as a manufacturer



of blank number plates, supplier of blank number plates, manufacturer of reflective sheeting for number plates, supplier of reflective sheeting for number plates and embosser of number plates. The MEC may, subject to due process of law, suspend or cancel the registration if the person is no longer complying with the prescribed requirements.

3.10.3 Clause 11 provides for weighbridge facilities. The clause prohibits anyone from operating a weighbridge facility unless such person is registered. A person, authority or organisation desiring to operate a weighbridge facility may apply to the MEC for registration and such registration may, subject to due process of law, be suspended or cancelled by the MEC if such person, authority or organisation no longer complies with the prescribed requirements.

3.10.4 Clause 11 provides for the manufacturing and supplying of microdots as well as microdot fitment centres. No person may manufacture or supply microdots or operate a microdot fitment centre unless such person is registered. A person, authority or organisation may apply to the MEC for registration, who may, subject to due process of law, suspend or cancel such registration of such person, authority or organisation no longer comply with the prescribed requirements.

### 3.11 **Clause 12**

Clause 12 amends section 6 of the Act, which provides for appeals to the Shareholders Committee, in the event that a person is aggrieved at a refusal by the CEO to register him or her as a manufacturer or if a person is aggrieved by a suspension or cancellation of a registration. The new proposal seeks to extend the right to appeal to a manufacturer of blank number plates, manufacturer of reflective sheeting for number plates, supplier of blank number plates, supplier of reflective sheeting for number plates, embosser of number plates, weighbridge facility, manufacturer of microdots, supplier of microdots and microdot fitment centre.

### 3.12 **Clause 13**

Clause 13 amends section 7 of the Act by providing for the inspectorates of manufacturers, body builders, importers, number plates, microdots and weighbridge facilities, whose powers and duties are to be prescribed in the regulations.

### 3.13 **Clause 14**

Clause 14 amends section 8 of the Act by providing that a provincial department or municipality shall not operate a driving licence testing centre unless such testing centre is registered and graded.

### 3.14 **Clause 15**

Clause 15 amends section 8A of the Act by providing that a driving licence testing centre may apply for registration for the operation of a mobile facility for the purpose of testing applicants for learner's licences.

### 3.15 **Clause 16**

Clause 16 amends section 9 of the Act to include grading of driving licence testing centres, in the *Gazette*, in addition to the notice of registration.

### 3.16 **Clause 17**

Clause 17 amends section 11 of the Act to remove the involvement of the Shareholders Committee in the appointment of an inspectorate of driving licence testing centres.

**3.17 Clause 18**

Clause 18 inserts a new section 11A in the Act to provide for the appointment of, and the powers and duties of, provincial inspectorates, whose powers and duties must be prescribed by the Minister of Transport in consultation with the relevant MEC.

**3.18 Clause 19**

Clause 19 amends section 13 of the Act to emphasise that licences authorising the driving of a motor vehicle are a learner's licence, a provisional driving licence and a driving licence.

**3.19 Clause 20**

Clause 20 amends section 14 of the Act to include the category of a learner's licence, provisional licence and a driving licence, which may also be prescribed.

**3.20 Clause 21**

3.20.1 Clause 21 amends section 15 of the Act, which provides for the disqualification from obtaining or holding a learner's licence or a driving licence. Clause 21 seeks to include provisional licence in the disqualification.

3.20.2 Clause 21 also includes physical defects in the requirements for disqualifications.

3.20.3 The CEO may attach conditions in respect of an issued licence, by a person who has to drive with the aid of glasses, an artificial limb or any other aid.

**3.21 Clause 22**

Clause 22 inserts section 15A in the Act and provides for the surrender of a driving licence by a holder of a driving licence and the re-issuing of a different category of a licence on request to the CEO.

**3.22 Clause 23**

Clause 23 amends section 16 of the Act by providing that any person who is the holder of a licence authorising the driving of a motor vehicle, who becomes aware that he or she is disqualified from holding such licence, must submit the licence to the CEO, who must cancel the licence and, if the licence was issued in a prescribed territory, the CEO must notify those authorities of the cancellation.

**3.23 Clause 24**

Clause 24 amends section 17 of the Act by providing that a person shall not wilfully or negligently issue a learner's licence or authorise the issue of a learner's licence, endorse or fail to endorse a learner's licence, or produce, print or manufacture any document similar to a learner's licence, contrary to Chapter 4 of the Act. Clause 24 also provides that an applicant for a learner's licence who makes use of any unauthorised aid during a test for a learner's licence or is found in possession of an aid that may assist a person in answering a test for a learner's licence, shall be disqualified from reapplying for a learner's licence for a period not exceeding 24 months from the date of such disqualification. The Minister is empowered to make regulations regarding due process that will be followed before a person is disqualified.

**3.24 Clause 25**

Clause 25 adds a new subsection (5A) in section 18 of the Act and prohibits use of unauthorised aid during a driving licence test and a guilty person will be disqualified from reapplying for a driving licence for a period of two years.

**3.25 Clause 26**

Clause 26 amends section 19 of the Act by providing that the examiner of driving licences shall on receipt of an application for substitution of a driving licence, if he or she is satisfied that the existing licence is a valid licence and that the applicant is the holder thereof, issue or authorise the issue of a driving licence in respect of the class of motor vehicle to which the existing licence relates. Furthermore, any person whose licence has become invalid in terms of section 18(6) or (7) of the Act and who requires a driving licence must apply anew for the issue of such driving licence.

**3.26 Clause 27**

Clause 27 amends section 20 of the Act by providing that a driving licence issued in terms of subsection (1) shall be deemed to be a driving licence issued under this Act until a date fixed by the Minister by notice in the *Gazette*.

**3.27 Clause 28**

Clause 28 amends section 23 of the Act and provides for circumstances under which a driving licence authorising the driving of a motor vehicle which was issued in any other country that is a contracting state to the Convention and an international driving permit which was issued while the holder thereof was not permanently or ordinarily resident in the Republic, shall be deemed to be a driving licence.

**3.28 Clause 29**

Clause 29 amends section 25 of the Act by providing that if the holder of a learner's or driving licence issued in terms of Chapter 4 of the Act, a repealed ordinance or any prior law, is disqualified from holding such licence, the CEO must cancel such licence; if the holder of the licence constitutes a source of danger to the public by driving a motor vehicle on a public road, and an affirmation or affidavit in respect of the circumstances relating to such source of danger is submitted to the CEO, the CEO may cancel or suspend such licence.

**3.29 Clause 30**

Clause 30 amends section 27 of the Act in order to clarify that an amendment is made in terms of section 18(4)(b) of the Act.

**3.30 Clause 31**

Clause 31 amends section 28 of the Act to include grading in respect of registration of an instructor.

**3.31 Clause 32**

Clause 32 amends section 28A of the Act to provide that any person desiring to be registered as an instructor apply at a driving licence testing centre to the CEO in respect of one or more classes of motor vehicles for which a learner's or driving licence can be obtained and in terms of the prescribed conditions.

**3.32 Clause 33**

Clause 33 amends section 28B of the Act which provides for the requirements for eligibility for registrations of a person as an instructor. Clause 33 adds a new requirement that a person may not be registered as an instructor if he or she has been convicted of any offence listed in Schedule 1 or 2 to the Criminal Procedure Act, 1977 (Act No. 51 of 1977), or if such person has been convicted of driving under the influence of alcohol or drugs.

**3.33 Clause 34**

Clause 34 inserts sections 28D, 28E, 28F, 28G and 28H to provide for the compulsory registration and grading of driving schools, and for suspension and cancellation of registration by the MEC.

**3.34 Clause 35**

Clause 35 amends section 29 of the Act by providing that a document purporting to be a learner's or a driving licence issued contrary to Chapter 4 of the Act shall, on the request of the inspectorate of driving licence testing centres or provincial inspectorate, be declared void by the CEO. Upon his or her request, the holder of such document shall forthwith submit such document to the inspectorate of driving licence testing centres, who shall destroy the document in the prescribed manner, further providing that the CEO may under the prescribed circumstances condone the issue of a document referred to in subsection (1) and declare such a document to be a valid licence from the date of issue of the document.

**3.35 Clause 36**

Clause 36 amends section 30 of the Act by providing that no person shall use any other person's learner's or driving licence and present such licence as his or her own.

**3.36 Clause 37**

Clause 37 amends section 31 of the Act by providing that no person who is the owner or operator, or is in charge, or control, of a motor vehicle, shall employ or permit any other person to drive that vehicle on a public road unless that other person is licenced to drive the vehicle, and shall take the necessary steps to ensure that such person is licensed before such person drives such vehicle.

**3.37 Clause 38**

Clause 38 amends section 32 of the Act by prohibiting any person from driving a motor vehicle of a prescribed class on a public road except in accordance with the conditions of a professional driving permit issued to him or her and unless such person keeps such permit with him or her in the vehicle. Furthermore, if the person accompanying the holder of a learner's licence is an examiner for driving licences, such examiner does not have to be the holder of a professional driving permit.

**3.38 Clause 39**

Clause 39 effects a technical amendment.

**3.39 Clause 40**

Clause 40 amends section 34 of the Act by adding a new subsection to provide that where a court has issued an order declaring a convicted person who is not a holder of a licence or permit, to be disqualified from obtaining a licence, the registrar or clerk of the court shall notify the MEC concerned of such order and the MEC shall record such order in the register for driving licences.

**3.40 Clause 41**

Clause 41 inserts section 53A in the Bill and provides for the power of an MEC to delegate his or her statutory powers to another person, although this does not prevent the MEC from exercising such power himself or herself.

**3.41 Clause 42**

Clause 42 amends section 57 of the Act to include the Passenger Rail Agency of South Africa in the authority to display road traffic signs or to remove road traffic signs in a railway level crossing over any public road.

**3.42 Clause 43**

Clause 43 amends section 58 of the Act, which provides for the authority to disregard road traffic signs, to include a person who drives an emergency vehicle in the carrying out of his or her duties or a person driving a vehicle while responding to a disaster in terms of the Disaster Management Act, 2002 (Act No 57 of 2002), permitting such person to disregard the directions of a road traffic sign which is displayed in the prescribed manner and in the case where such vehicle is approaching certain intersections, such driver to stop at the intersection and proceed only when it is safe to do so.

**3.43 Clause 44**

Clause 44 of the Bill amends section 60 of the Act, to provide that the driver of an emergency vehicle who drives such vehicle in the carrying out of his or her duties or a person driving a vehicle while responding to a disaster in terms of the Disaster Management Act, 2002 (Act No. 57 of 2002), may not exceed a speed of 20 km/h through an intersection.

**3.44 Clause 45**

Clause 45 inserts a new section 62A in the Act, and provides that in the event of a road incident, the emergency services shall immediately respond to the incident and render all the necessary services as prescribed.

**3.45 Clause 46**

Clause 46 amends section 65 by introducing a total prohibition for the use and consumption of alcohol by all motor vehicle operators on South African public roads. It does this by deleting reference to any alcohol content in the blood or breath specimen of motor vehicle drivers on the road in South Africa.

**3.46 Clause 47**

Clause 47 amends section 75 of the Act by providing for a public consultation process that the Minister must follow when making regulations, such as publication of the draft regulations in the *Gazette* for comments and submission of the public comments to the Director-General for submission to the Minister, within a period of not less than 30 days.

**3.47 Clause 48**

Clause 48 amends section 76 of the Act by including ECE regulations or model regulations in the provision for the incorporation of standards by reference.

**3.48 Clause 49**

Clause 49 amends section 80 of the Act by providing that any disabled person who has been exempted from the laws relating to parking in accordance with the laws of any province, and to whom proof of such exemption has been

issued, must be deemed to be so exempted from the laws applicable in the areas of jurisdiction of all local authorities in the Republic.

#### 3.49 **Clause 50**

Clause 50 amends section 81 of the Act by providing for the circumstances under which a registered vehicle which does not comply with the provisions of this Act might be exempted and authorised to operate on a public road.

#### 3.50 **Clause 51**

Clause 51 amends section 85 of the Act by providing that an application for the issue of a document as proof of a driving licence must be made to the relevant MEC or Minister and such application shall be accompanied by the full names and identity number of such applicant and appropriate fees, if any.

#### 3.51 **Clause 52**

Clause 52 effects technical amendments in respect of references and the CEO.

#### 3.52 **Clause 53**

Clause 53 substitutes the heading of the section and the arrangement of the section.

#### 3.53 **Clause 54**

Clause 54 provides for the short title and commencement.

### **4. CONSULTATION**

Provincial departments responsible for transport and traffic in the provinces and other stakeholders were consulted.

### **5. FINANCIAL IMPLICATIONS**

None.

### **6. PARLIAMENTARY PROCEDURE**

- 6.1 The Constitution prescribes procedure for the classification of Bills, therefore a Bill must be correctly classified otherwise it will be constitutionally out of order.
- 6.2 We have considered the Bill against the provisions of the Constitution relating to the tagging of Bills, and against the functional areas listed in Schedule 4 (functional areas of concurrent national and provincial legislative competence) and Schedule 5 (functional areas of exclusive provincial legislative competence) to the Constitution.
- 6.3 The established test for classification of a Bill is that any Bill whose provisions in substantial measure fall within a functional area listed in Schedule 4 to the Constitution must be classified in terms of that Schedule. The process is concerned with the question of how the Bill should be considered by the provinces and in the NCOP, and how a Bill must be considered by the provincial legislatures depends on whether it affects the provinces. The more it affects the interests, concerns and capacities of the provinces, the more say the provinces should have on its content.
- 6.4 The main objectives of the Bill, among other things, is to reduce road incidents, to improve traffic law enforcement, to improve existing mechanisms in order to regulate road traffic and to formulate more measures to enhance road traffic safety. The following are the main provisions of the Bill:



- (a) The Bill prohibits the registration by the CEO, of an examiner of vehicles, a traffic officer, traffic warden or Natis officer who, or through his or her spouse or partner, has or acquires a direct or indirect financial interest in a road transport services business.
- (b) the Bill adds further requirements for the registration by the MEC, of an examiner of driving licences or an examiner of vehicles, namely that such person must not be convicted of an offence under schedule 1 or 2 to the Criminal Procedure Act or have a direct or indirect financial interest in a road transport business, in the manufacturing of motor vehicles, in a driving schools or training of learner drivers.
- (c) the Bill provides for the registration and grading of training centres that will offer qualifications to traffic officers, examiners for driving licences, examiners of vehicles and traffic wardens.
- (d) the Bill deals with the registration, by the MEC, of manufacturers (of microdots and number plates), builders, body builders, importers of motor vehicles and weighbridge facilities. A registration may also be suspended or cancelled. In addition, the Minister is empowered to appoint separate inspectorates for these entities.
- (e) the MEC is required to register driving licence testing centres and the MEC is also authorised to register a driving licence testing centre to operate a mobile facility to test applicants for learner's licences, which may also issue a new category of licence, namely a provisional driving licence.
- (f) An MEC may appoint provincial inspectorates who will conduct inspections and evaluate compliance with the Act and the Minister will determine their powers and functions.
- (g) the Bill provides for the disqualification for a period, of a person who fraudulently obtained a learner's licence or driving licence.
- (h) the Bill provides for more requirements for the registration and grading of driving school instructors, for instance such a person must not be convicted of an offence listed in Schedule 1 or 2 to the Criminal Procedure Act.
- (i) the Bill seeks to regulate the driving school industry by requiring all driving schools to be registered and graded by the relevant MEC, and the operation of unregistered and ungraded driving schools is prohibited.
- (j) the Bill also gives powers to MECs in respect of suspension and cancellation of a registration of a driving school.
- (k) the Bill also seeks to prohibit any amount of concentration of alcohol in a specimen of blood or specimen of breath taken from any driver, in order to enhance road traffic safety.

6.5 It appears that the provisions of the Bill and its subject matter, in substantial measure, fall within the functional area, namely "road traffic regulation", contained in Schedule 4 to the Constitution. The provisions of the Bill affect provinces in that they require the involvement of the provinces in their implementation and they affect the interests, concerns and capacities of the provinces, therefore the provinces should have more say on the contents of the Bill.

6.6 We are therefore of the opinion that this Bill must be dealt with in accordance with the procedure prescribed by section 76(1) or (2) of the Constitution since it falls within a functional area listed in Schedule 4 to the Constitution, which is "road traffic regulation".

6.7 We are therefore of the opinion that this Bill must be dealt with in accordance with the procedure set out in section 76 of the Constitution.

6.8 We are also of the opinion that it is not necessary to refer this Bill to the National House of Traditional Leaders in terms of section 18(1)(a) of the Traditional Leadership and Governance Framework Act, 2003 (Act No. 41 of 2003), since it does not contain provisions pertaining to customary law or customs of traditional communities.